

Message Text

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PAGE 01 DAKAR 02712 01 OF 02 101300Z

46

ACTION IO-10

INFO OCT-01 ISO-00 AF-06 ARA-06 EA-06 EUR-12 NEA-09 OIC-02

FEA-01 AGR-05 CEA-01 CIAE-00 COME-00 DODE-00 EB-07

FRB-03 H-02 INR-07 INT-05 L-02 LAB-04 NSAE-00 NSC-05

PA-01 AID-05 CIEP-01 SS-15 STR-04 TAR-01 TRSE-00

USIA-06 PRS-01 SP-02 OMB-01 DOTE-00 FMC-01 CG-00

OFA-01 DLOS-03 /136 W

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P R 101200Z MAY 75

FM AMEMBASSY DAKAR

TO SECSTATE WASHDC PRIORITY 0837

INFO AMEMBASSY ABIDJAN

AMEMBASSY ACCRA

AMEMBASSY ALGIERS

AMEMBASSY BELGRADE

AMEMBASSY BUENOS AIRES

AMEMBASSY CAIRO

AMEMBASSY CARACAS

AMEMBASSY COLOMBO

USMISSION GENEVA

AMEMBASSY GEORGETOWN

AMEMBASSY ISLAMABAD

AMEMBASSY JAKARTA

AMEMBASSY KINGSTON

AMEMBASSY KINSHASA

AMEMBASSY KUALA LUMPUR

AMEMBASSY LAGOS

AMEMBASSY LIMA

AMEMBASSY MANILA

AMEMBASSY MEXICO

AMEMBASSY NAIROBI

AMEMBASSY NEW DELHI

USMISSION USUN NEW YORK

AMEMBASSY PARIS

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PAGE 02 DAKAR 02712 01 OF 02 101300Z

AMEMBASSY RABAT

AMEMBASSY RIO DE JANEIRO
AMEMBASSY TEHRAN

C O N F I D E N T I A L SECTION 1 OF 2 DAKAR 2712

E.O. 11652: GDS

TAGS: PFOR, PORG,HEGEN, UN, UNGA, US, SG

SUBJ: UNGA SPECIAL SESSION ON DEVELOPMENT AND
INTERNATIONAL ECONOMIC COOPERATION.

REF: STATE 075525

SUMMARY: REFTEL REQUESTS ANALYSIS AND SUGGESTIONS FOR
TARGETING MOST EFFECTIVELY OUR FUTURE EFFORTS WITH LDCS.
EMBASSY BELIEVES THAT KEY TO THESE EFFORTS SHOULD BE
INCREASED BILATERAL CONSULTATIONS WITH LARGER BUT SELECT
NUMBER OF LDCS INCLUDING SENEGAL. WHILE SENEGAL UNLIKELY
LEAVE LDC CONSENSUS AT THE 30TH UNGA, WE BELIEVE IT
MAY BE WILLING WORK FOR MODERATION WITHIN THAT CONSENSUS
IF IT PERCEIVES US POLICY AS CONCILIATORY. WE COULD
ENCOURAGE THAT MODERATION THROUGH CONSULTATION. ANY
CONSULTATIONS WE HAVE WITH SENEGALESE LEADERS AT UNGA OR
ELSEWHERE SHOULD TAKE INTO ACCOUNT, HOWEVER, THAT SENEGALESE
INCREASINGLY TEND JUDGE US INTERNATIONAL ECONOMIC
POLICY IN TERMS ITS RESPONSE TO COMMODITY ISSUE AND OTHER
ECONOMIC STRUCTURAL PROBLEMS RAISED AT DAKAR COMMODITIES
CONFERENCE AND ENUMERATED PARA 5 REFTEL. SENEGALESE
DISCOUNT AS IRRELEVANT OR INSUFFICIENT SUCH ELEMENTS OF
US POLICY TOWARD LDCS AS GENERALIZED PREFERENCES, SPECIAL
GATT ARRANGEMENTS AND WORLD FOOD PROGRAM. END SUMMARY.

1. SENEGAL AND OTHER LDCS, WHILE NOT COMPLETELY
DISILLUSIONED WITH RESULTS OF DEVELOPMENT DECADE AND
PROSPECTS OF GREATER DEVELOPMENT THROUGH AID FLOWS FROM
DCS, REALIZE SUCH AID FLOWS WILL NOT BE SUFFICIENT FOR
THEIR NEEDS. IN THIS CONTEXT, SENEGAL, LIKE OTHER LDCS,
PLACES INCREASED STRESS ON OBTAINING BETTER PRICES AND
GREATER SECURITY FOR ITS EXPORTS. PRESIDENT SENGHOR HAS
MADE CLEAR THAT SENEGAL REGARDS READJUSTMENT OF TERMS
OF TRADE IN FAVOR OF LDCS AS A MATTER OF JUSTICE AS WELL
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PAGE 03 DAKAR 02712 01 OF 02 101300Z

AS ESSENTIAL REQUIREMENT FOR FUTURE DEVELOPMENT. HE
APPARENTLY FEELS SAME WAY ON OTHER PROVISIONS PROPOSED
BY LDCS TO CHANGE WORLD ECONOMIC STRUCTURE.

2. SENEGAL DOES NOT BELIEVE THAT GENERALIZED PREFERENCES
OFFER ATTRACTIVE ALTERNATIVE FOR SENEGAL AND MOST AFRICAN
STATES TO MOVEMENT TOWARDS MEETING THESE DEMANDS. IN
EYES OF SENEGAL AND MANY LDCS, GATT NEGOTIATIONS DESIGNED

MORE TO IMPROVE SITUATION OF ALL COUNTRIES THAN TO CORRECT
INEQUITIES IN DC-LDC TRADE RELATIONS, EXPECIALLY SINCE LDCS
DO NOT CONSIDER QUESTION OF TARIFF BARRIERS TO BE MAJOR
ITEM ON THEIR BILL OF PARTICULARS. SIMILARLY, WE BELIEVE
THAT WHILE SENEGALESE SUPPORT WORLD FOOD PROGRAM DEVELOPED
AT ROME, THEY DO NOT REGARD IT AS SPEAKING TO THESE
DEMANDS.

3. THUS, IF SENEGAL CONCLUDES US NOT SHOWING FLEXIBILITY
ON LDC DEMANDS SUCH AS THOSE MENTIONED PARA 5 A-G REFTTEL A,
WE EXPECT US RELATIONS WITH SENEGAL TO BE ADVERSELY
AFFECTED IN NEXT YEAR OR TWO. SENEGAL IS ALREADY
CONTRASTING FELEXIBILITY OF EEC IN NEGOTIATING REVENNNE
GUARANTEES FOR COMMODITY EXPORTS OF THEIR ACP PARTNERS IN
RECENT EEC-ACP CONVENTION WITH INFLEXIBILITY OF US AT
SUCH CONFERENCES AS UNIDO MEETING IHTLIMA AND FRENCH-
SPONSORED PRODUCER-CONSUMER PREPARATIORY
MEETING IN PARIS. ON OTHER HAND, IF SENEGAL PERCEIVES
US AS MOVING TO MEET SOME OF LDC DEMANDS IT WOULD STRENGTHEN
OUR RELATIONS WITH SENEGAL AND CHANCE GOS WOULD ARGUE
FOR MODERATION IN THEIR NEGOTIATIONS WITH OTHER RAW
MATERIAL SUPPLIERS TO DETERMINE LDC CONSENSUS ON ISSUES
OF INTEREST TO US. OUR TACTICS, TO BE SUCCESSFUL WITH
SENEGAL WILL, THEREFORE, HAVE TO INCLUDE SOME REAL
CONCESSIONS AND MUST ALSO SHOW WHENEVER POSSIBLE A SPIRIT
OF CONCILIATION.

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PAGE 01 DAKAR 02712 02 OF 02 101308Z

46

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OFA-01 DLOS-03 /136 W

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P R 101200Z MAY 75
FM AMEMBASSY DAKAR
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PAGE 02 DAKAR 02712 02 OF 02 101308Z

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C O N F I D E N T I A L SECTION 2 OF 2 DAKAR 2712

4. IN THIS CONNECTION, THEREFORE, WE DOUBT SERIOUSLY THAT WE CAN GAIN LDC SUPPORT FOR THESIS THAT PROGRESS MUST BE DIRECTED TOWARDS GREATER PRODUCTION OF WEALTH RATHER THAN REDISTRIBUTION OF EXISTING WEALTH (PARA 6A II REFTEL). FOR MANY LDC'S WHO ARE CONVINCED OF UNFAIRNESS PRESENT SYSTEM OF WORLD TRADE, SUCH AN AFFIRMATION BY US WOULD BE CONSIDERED TANTAMOUNT TO A DECLARATION OF CONFRONTATION. IT WOULD NEEDLESSLY LIMIT OUR OPTION TO USE ELEMENTS OF OUR TRADE POLICY INSTEAD OF AID TO EFFECT RESOURCE TRANSFERS FROM DC' TO LDC'S. BELIEVE IT MIGHT BE EASIER TO DEAL WITH SENEGAL AND OTHER LDC'S IF OUR COMMODITY POLICY STRESSES MATTERS SUCH AS ASSURED SUPPLIES, STABILITY OF PRICES, AND SETTING COMMODITY PRICES WHICH WILL PRODUCE LONG TERM EQUILIBRIUM BETWEEN SUPPLY AND DEMAND. WORKABLE AGREEMENTS ON COMMODITY PRICES MIGHT INCLVE NO REDISTRIBUTION OF WEALTH, OR SLIGHT REDISTRI-

BUTION IN FAVOR OF LDC'S BUT ACCEPTABLE TO DC'S THUS ACHIEVING
OUR GOAL WITHOUT NEEDLESSLY CONFRONTING LDCS ON QUESTION
OF REDISTRIBUTION OF WALTH.

5. HOWEVER FAR US IS TO GO IN MEETING LDC DEMANDS, IT
ESSENTIAL, IN OUR OPINION, THAT BILATERAL CONTACT BE
INCREASED WITH INDIVIDUAL LDCS TO DISCUSS ECONOMIC ISSUES.
BY CONFINING OUR CONTACTS TO UNGA AND MEETINGS OF UNCTAD,
UNIDO, ETC. WE MAY NOT BE REACHING HEADS OF STATE,
FINANCE MINISTERS AND OTHER KEY DECISION MAKERS WHO OFTEN
DO NOT ATTEND THESE MEETINGS. MOREOVER, AT INTERNATIONAL
MEETINGS IT IS MORE DIFFICULT TO PENETRATE OR DISTURB LDC
CONSENSUSES OR REGIONAL ONES (SUCH AS OAU). WE BELIEVE
BILATERAL DISCUSSIONS AT REASONABLY HIGH LEVEL IN WASHINGTON
OR INDIVIDUAL LDC CAPITALS CAN PROVIDE USEFUL OPPORTUNITIES
TO ENCOURAGE INDIVIDUAL LDC TO PURSUE ITS OWN CONCERNS
AND NEEDS IN RELATIONS WITH DCS RATHER THAN TO FOLLOW MORE
RADICAL LDC NON-ALIGNED LEADERSHIP.

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PAGE 03 DAKAR 02712 02 OF 02 101308Z

6. PRESIDENT SENGHOR AND SENEGALESE OFFICIALS HAVE
CONSISTENTLY ESPOUSED A COOPERATIVE APPROACH WITH REGRAD
TO LDC-DC ISSUES AND SPECIFICALLY REJECTED CONFRONTATION.
AT SAME TIME THEY HAVE GONE ALONG WITH ALGERIAN STEAM-
ROLLER AT DAKAR COMMODITY CONFERENCE AND ELSEWHERE. WE
BELIEVE THAT SENEGAL WILL NOT OPENLY BREAK LDC RANKS AT
UNGA SPECIAL SESSION. HOWEVER, WE ALSO BELIEVE THAT FORTH-
COMING US POLICY ON CONCESSIONS AND CONSULTATIONS COULD
INDUCE SENEGAL TO WORK FOR MODERATION AND REASONABLENESS
WITHIN LDC COUNCILS. INCREASED CONSULTATIONS BETWEEN
SENEGAL AND US PRIOR TO 7TH SPECIAL SESSION WOULD BE
HELPFUL IN PROMOTING GREATER UNDERSTANDING OUR VIEWS AND
IN CONVINCING SENEGALESE OF OUR GENUINE DESIRE TO FIND
SOLUTIONS MUTUALLY BENEFICIAL TO LDCS AND DCS. SUCH
CONSIDERATIONS COULD ALSO HELP EDUCATE SENEGALESE LEADERS
WHO AT PRESENT TEND TO ACCEPT CERTAIN ALGERIAN POSITIONS
ON WORLD ECONOMIC STRUCTURE WITHOUT FULLY EXAMINING ISSUES
INVOLVED.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ECONOMIC COOPERATION, LESS DEVELOPED COUNTRIES, POLICIES, INTERNATIONAL ORGANIZATIONS, GENERALIZED PREFERENCES (TARIFFS)
Control Number: n/a
Copy: SINGLE
Draft Date: 10 MAY 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975DAKAR02712
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750164-1002
From: DAKAR
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750562/aaaacedd.tel
Line Count: 267
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 STATE 075525
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 03 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <03 APR 2003 by ElyME>; APPROVED <07 APR 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: UNGA SPECIAL SESSION ON DEVELOPMENT AND INTERNATIONAL ECONOMIC COOPERATION.
TAGS: PFOR, PORG, EGEN, US, SG, UN, UNGA
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006